

Table of Contents

Part I Security Environment Surrounding Japan

Overview

- 1. General3
- 2. Security Environment in the Asia-Pacific Region4

Chapter 1 Issues in the International Community

Section 1. International Terrorism

- 1. Overview8
- 2. Fight against Terrorism in and around Afghanistan8
- 3. Terrorist Attacks around the World9

Section 2. Transfer and Proliferation of Weapons of Mass Destruction

- 1. Nuclear Weapons11
- 2. Biological and Chemical Weapons11
- 3. Ballistic Missiles11
- 4. Growing Concerns about Transfer or Proliferation of WMDs12
- 5. Iran's Nuclear Issue13

COLUMN

- (COMMENTARY) Nuclear Weapons and Nuclear Issues Surrounding North Korea and Iran14

Section 3. Situation of Iraq

- 1. Security Situation after the Establishment of New Iraqi Government16
- 2. Security and Other Measures by Iraqi Security Forces and Multinational Forces16
- 3. Efforts by the Iraqi Government and International Community toward Reconstruction17

Section 4. Complex and Diverse Regional Conflicts19

Chapter 2 National Defense Policies of Countries

Section 1. The United States

- 1. Security and Defense Policies26
- 2. Military Posture32
- 3. Military Posture in the Asia-Pacific Region33

Section 2. Korean Peninsula

- 1. North Korea35
- 2. The ROK43
- 3. U.S. Forces Stationed in the ROK45

Section 3. China

- 1. General Situation47
- 2. Military Affairs52
- 3. Military Capabilities of Taiwan60

COLUMN

- (COMMENTARY) Aerospace Development in China62

Section 4. Russia	
1. General Situation	64
2. Security and Defense Policies	64
3. External Relations	66
4. Military Posture	68
5. Russian Forces in the Far East Region	69
Section 5. Southeast Asia	
1. General Situation	75
2. Cooperation with the United States in Security Issues	76
3. East Timor Situation	77
4. Spratly Islands	77
Section 6. South Asia	
1. India	79
2. Pakistan	81
3. India-Pakistan Conflict	82
Section 7. Australia	84
Section 8. Europe	
1. General Situation	86
2. Enhancement and Enlargement of Security Frameworks	87
3. Efforts by Individual Countries to Maintain the Capability to Respond to Various Conditions	89
4. Efforts toward Stabilization in Europe	91
Section 9. Efforts to Stabilize the International Community by the U.N. and Other Scheme	
1. General	92
2. Developments in U.N. Peacekeeping Operations (PKOs)	92

Part II The Basics of Japan's Defense Policy

Chapter 1 The Basic Concepts on Japan's Defense Policy

Section 1. Measures to Ensure Japan's Security	108
COLUMN	
(COMMENTARY) National Security Council (NSC)	108
Section 2. The Constitution and the Right of Self-Defense	
1. The Constitution and the Right of Self-Defense	110
2. The Government's View on Article 9 of the Constitution	110
The Permitted Self-Defense Capability/Requirements for Exercising the Right of Self-Defense/ Geographic	
Boundaries within which the Right of Self-Defense may be Exercised/The Right of Collective Self-Defense/	
The Right of Belligerence	
COLUMN	
(COMMENTARY) Council on Reconstruction of a Legal Basis for Security	111
Section 3. The Basis of Defense Policy	
1. National Defense Policy	112
2. Other Basic Policies	112
Exclusively Defense Oriented Policy/Not Becoming a Military Power/The Three Non-Nuclear Principles/	
Ensuring Civilian Control	

COLUMN

(COMMENTARY) Strengthening Intelligent Capabilities of the Prime Minister’s Office113

Chapter 2 The National Defense Program Guidelines and Build-Up of Defense Capability

Section 1. Basic Concepts of Formulating National Defense Program Guidelines

1. Background of Formulating the NDPG118
Changes in International Situation and Diversifying Roles of Military Capability/Remarkable Developments of Scientific Technologies/Expansion of the SDF Activities and the Improvement of Japan’s Emergency Response Mechanism/Characteristics of Japan
2. Circumstances for Formulating the National Defense Program Guidelines120
3. The Basic Concept of the National Defense Program Guidelines121
Two Objectives and Three Approaches/New Concept for Defense Capability (Shifting emphasis from “deterrent effects” to “response capability”)

Section 2. Contents of the National Defense Program Guidelines

1. Basic Principles of Japan’s Security Policy124
Japan’s Own Efforts/Japan-U.S. Security Arrangements (Cooperation with Allies)/Cooperation with the International Community
2. Vision for the Future Defense Capability125
Role of the Defense Capability/Fundamental Elements for Japan’s Defense Capabilities
3. Specific Posture for Defense Capability129
Ground Self-Defense Force/Maritime Self-Defense Force/Air Self-Defense Force/Major Equipment and Major Units that can be also Available for Ballistic Missile Defense (BMD)
4. Additional Elements for Consideration135
Fiscal Conditions, Procurement of Defense Equipment and Maintenance and Operation of Defense Facilities/ Timeframe for Achieving Defense Capability Objectives and Its Review
5. Three Principles on Arms Exports135

Section 3. Mid-Term Defense Program

1. Policies for the Program136
2. Review of Organizations of Defense Ministry and SDF136
3. Main Projects Concerning Capabilities of the SDF137
4. Measures to Strengthen Japan-U.S. Security Arrangements137
5. Scale of Build-Up and Necessary Budget137
Scale of Build-Up/Necessary Budget

Section 4. Defense Build-Up Program for FY 2007.....141

COLUMN

(COMMENTARY) Organization of the Self-Defense Forces Command and Communication Unit (Tentative Name)145
(COMMENTARY) New Equipment (New Destroyer)146

Section 5. Defense-Related Expenditures

1. Breakdown of Defense-Related Expenditures147
Breakdown by Expenses/Breakdown by Organization and by Use
2. Comparison with Other Countries150

Chapter 3 Transition to a Ministry and Stipulation of the International Peace Cooperation as SDF’s Primary Mission

A new organization for defense—Building an organization more capable of coping with crises and better able to contribute to world peace—156

Section 1. History of the MOD/SDF—Expansion of the Duties/Roles Required of the MOD/SDF—

- 1. The History of the MOD/SDF158
From the Establishment of the Defense Agency/SDF to the End of the Cold War/The Post-Cold War Era
- 2. MOD/SDF Activities Today167
Iraq Humanitarian and Reconstruction Assistance Activities/Ballistic Missile Defense/Issues Involving U.S. Military Facilities/Areas in Japan

Section 2. Transition to a Ministry and Stipulation of the International Peace Cooperation as SDF’s Primary Mission

- 1. Basic Concepts in Transition to a Ministry and Stipulation of the International Peace Cooperation as SDF’s Primary Mission173
Background/Necessity of Transition to a Ministry and Stipulation of International Peace Cooperation as Primary Mission of the SDF
- 2. Significance of Transition to a Ministry174
Significance of Transition to a Ministry/Adherence to the Fundamentals of Defense Policies/History of the Transition to a Ministry

COLUMN

- (Q&A) Will the transition of the Japan Defense Agency to a ministry facilitate the Self-Defense Forces to respond quickly to diverse emergency situations?177
- (Q&A) How has the transition to a ministry been accepted by other countries?178
- (Q&A) Has the transition to a ministry affected civilian control of the Self-Defense Forces in any way?180
- (Q&A) Why was the ministry named “Boei-sho (Ministry of Defense)” rather than “Kokubo-sho (Ministry of National Defense)”?181
- 3. Significance of Stipulation of International Peace Cooperation as SDF’s Primary Mission182
Traditional Concepts/Review on Positioning of Missions/Operations Newly Stipulated as Primary Missions

COLUMN

- (Q&A) How has the Self-Defense Forces Law been amended to upgrade international peace cooperation activities to a primary mission of the Self-Defense Forces?184
- (Q&A) International peace cooperation activities have been upgraded to a primary mission of the Self-Defense Forces. Does this mean that the SDF now can perform any activity without limits in foreign countries?186
- (Q&A) Why have activities to respond to situations in areas surrounding Japan been upgraded to a primary mission?186
- (Q&A) Why have minesweeping and evacuation of Japanese nationals residing abroad in emergency situations been upgraded to a primary mission?186
- (Q&A) Why have activities based on the Anti-Terrorism Special Measures Law and the Law Concerning Special Measures on Humanitarian and Reconstruction Assistance in Iraq been upgraded to a primary mission?187
- 4. Development of a Legal Structure Related to Transition to a Ministry and Stipulation of International Peace Cooperation as SDF’s Primary Mission.....187

COLUMN

- (Q&A) How has the government been explaining the transition to a ministry to the people of Japan?190
- (Q&A) Will the transition to a ministry lead to the increase in defense spending?190
- (VOICE) The Road to the Establishment of the Ministry of Defense191

Section 3. Organization of the MOD/SDF

- 1. Organization of the MOD/SDF193
Organization of the MOD/SDF/System to Support the Minister of Defense
- 2. Restructuring of the Defense Agency (previous fiscal year)196
- 3. Restructuring of the MOD (current fiscal year)196
Examination Process/Abolition of the Defense Facilities Administration Agency and Consolidation into the Ministry of Defense/Restructuring of Internal Bureaus/Creation of the Office of the Inspector General of the MOD/Creation of New Local Defense Bureaus

Part III Measures for Defense of Japan

Chapter 1 Operations of Self-Defense Forces for Defense of Japan, Disaster Relief and Civil Protection

Section 1. Frameworks for Responses to Armed Attack Situations

- 1. The Basic Framework for Responses to Armed Attack Situations204
The Background to Laws for Responses to Armed Attack Situations/Responses to Armed Attack Situations/
Responses to Emergency Response Situations other than Armed Attack Situations
- 2. Measures based on the Armed Attack Situation Response Law and other Relevant Laws209
Measures to Protect the Lives of the People and to Minimize the Effects on the Daily Lives of the People/
Measures to Terminate Armed Attack Situations/Guarantee of Appropriate Implementation of the International
Humanitarian Laws/High Readiness for Armed Attack Situations
- 3. Measures for Protection of Civilians212
Measures for Protection of the People in Armed Attack Situations (Civil Protection Measures)/The Basic
Guidelines for Civil Protection/Roles of the SDF in Civil Protection
- 4. Activities by the Ministry of Defense and the SDF to Facilitate the Civil Protection Measures216
Participation in Training for Civil Protection/Coordination with Local Governments in Peacetime

COLUMN

- (VOICE) Voice of SDF Personnel who Participated in a Joint Field Exercise for Civil Protection:
Having Participated in the Tottori Prefecture Civil Protection Field Exercise217
- 5. The Operation of the Self-Defense Forces218
Outline of Joint Operations Posture/Establishment of Infrastructure to Enhance the Joint Operations Posture/
Placing the Defense Intelligence Headquarters under the Direct Command of the Minister of Defense

Section 2. Effective Responses to New Threats and Diverse Contingencies

- 1. Response to Ballistic Missile Attacks221
Japan's Ballistic Missile Defense (BMD)/Improvement in Legislations and Operations/Missile Defense of the
United States and Japan-U.S. BMD Cooperation/North Korea's Ballistic Missiles Launch and Japan's Response
- 2. Response to Attacks by Guerrillas and Special Operations Forces232
Response to Attacks by Guerrillas and Special Operations Forces/Response to Armed Agents/Response to
Nuclear, Biological and Chemical (NBC) Weapons

COLUMN

- (COMMENTARY) Central Readiness Force238
- 3. Response to Aggression on Islands239
Operations to Respond to Aggression on Islands
- 4. Warning and Surveillance in Sea Areas and Airspace surrounding Japan, and Responses to
Violation of Airspace and Armed Special-Operations Vessels239
Warning and Surveillance in Sea Areas surrounding Japan/Warnings and Emergency Takeoffs (scrambles) in
Preparation against Violation of Territorial Airspace/Response to Submarines Submerged in Japan's Territorial
Waters/Response to Armed Special Operations Vessels
- 5. Response to Large-Scale and Special-Type Disasters243
Mechanism of Disaster Relief Dispatches/Initial Operations Postures and Implementation Status of Disaster
Relief Dispatches/Efforts Made in Peace Time in Preparation for Disaster Relief

COLUMN

- (COMMENTARY) Aeromedical Evacuation Squadron247
- (VOICE) Voice of SDF Personnel who Participated in the Relief Mission to Support Water Supply
in Kure and Etajima249
- (VOICE) Voice of SDF Personnel who Participated in the Relief Mission for the Rainstorm Disaster
in the Hokuriku Region253

6. Response to Other Events	254
Improvement in Guard Postures for SDF Facilities/Preparing for Transporting Expatriates of Japanese Nationality/Response to Situations in Areas Surrounding Japan/Collecting Military Information	

COLUMN

(VOICE) Voice of an SDF Officer Working as the Defense Attaché in Belgium	257
---	-----

Section 3. Preparation against Full-Scale Aggression

1. Air Defense Operations	258
2. Operations for the Defense of Surrounding Sea Areas	259
3. Operations for Defending Japan’s Territory (Response to Landing of Invading Forces)	261
4. Operations for Ensuring the Safety of Maritime Traffic	262

Chapter 2 Strengthening of the Japan-U.S. Security Arrangements

Section 1. The Japan-U.S. Security Arrangements

1. The Significance of the Japan-U.S. Security Arrangements	270
Maintenance of Japan’s Security/Maintenance of Peace and Stability in the Region Surrounding Japan/Improvement of International Security Environment	
2. Presence of U.S. Forces in Japan	272
Significance of Presence of U.S. Forces in Japan (USFJ)/USFJ Facilities and Areas and Local Communities which Host such Facilities and Areas/USFJ in Okinawa	
3. Post-Cold War Developments Concerning the Japan-U.S. Security Arrangements	274
Japan-U.S. Joint Declaration on Security and Subsequent Developments/Japan-U.S. Alliance for the World and Asia	

Section 2. Japan-U.S. Security Consultation on the Future of the Japan-U.S. Alliance

1. Outline of Recent Japan-U.S. Consultations	277
2. Common Strategic Objectives (the First Stage)	277
3. Roles, Missions and Capabilities of Japan and the United States (the Second Stage)	279
Outline/Basic Concepts of Roles, Missions and Capabilities/Examples of Operations in Bilateral Security and Defense Cooperation to be Improved/Essential Steps to Strengthen Posture for Bilateral Security and Defense Cooperation/Enhancement and Expansion of Japan-U.S. Security and Defense Cooperation	
4. Force Posture Realignment, Including USFJ (the Third Stage)	283
Outline/Force Posture Realignment in Okinawa/Improvement of U.S. Army Command and Control Capacity/Yokota Air Base and Airspace/Relocation of Carrier Air Wing from Atsugi Air Base to Iwakuni Air Base/Ballistic Missile Defense (BMD)/Training Relocation	
5. Initiatives for Smooth Implementation of the Realignment of USFJ	297
Basic Policy/Development of a Law for Smooth Implementation of the Realignment of USFJ	
6. Various Measures Concerning USFJ Facilities and Areas	302
USFJ Facilities and Areas Located in Japan, Excluding Okinawa/USFJ Facilities and Areas in Okinawa	

Section 3. Policies and Measures for Enhancing Credibility of the Japan-U.S. Security Arrangements

1. Japan-U.S. Policy Consultation	309
Major Forums for Japan-U.S. Consultations on Security/Recent Policy Consultations between Japan and the United States	
2. Guidelines for Japan-U.S. Defense Cooperation and Policies to Ensure their Effectiveness	314
The Guidelines for Japan-U.S. Defense Cooperation/Various Policies for Ensuring the Effectiveness of the Guidelines	
3. Japan-U.S. Joint Exercises	320
4. The Acquisition and Cross-Servicing Agreement between Japan and the United States (ACSA)	321
5. Mutual Exchanges of Equipment and Technology	321
6. Measures to Ensure the Smooth Stationing of USFJ	322
Cost Sharing for the Stationing of USFJ/Ensuring the Stable Use of USFJ Facilities and Areas/Efforts to Preserve the Environment Surrounding USFJ Facilities and Areas	

COLUMN

(VOICE) Voice of an SDF Officer Working as the U.S. Pacific Command Headquarters Liaison Officer326

Chapter 3 Improvement of International Security Environment

Section 1. Efforts to Support International Peace Cooperation Activities

1. Efforts to Support International Peace Cooperation Activities Proactively and on Its Own Initiative ...332
History of Japan’s Efforts to Support International Peace Cooperation Activities/Reviewing the positioning of SDF’s International Peace Cooperation Activities/Establishing the System to Adequately Undertake International Peace Cooperation Activities/Welfare and Mental Health Care of Dispatched SDF Personnel

COLUMN

(COMMENTARY) The International Peace Cooperation Activities Training Unit335

2. Cooperation in Global Efforts to Reconstruct Iraq336
Details about Japan’s efforts to support Iraqi reconstruction and significance/Outline of the Law Concerning Special Measures on Humanitarian and Reconstruction Assistance in Iraq and the Basic Plan/SDF Operations/Evaluation of Japan’s Efforts by Other Countries

COLUMN

(VOICE) Voice of SDF Personnel who Participated in the Humanitarian and Reconstruction Assistance in Iraq (I)341

(VOICE) Voice of SDF Personnel who Participated in the Humanitarian and Reconstruction Assistance in Iraq (II)344

3. Activities Responding to International Terrorism346
Efforts of International Community/Japan’s Efforts in Combating Terrorism/Outline of the Anti-Terrorism Special Measures Law and the Basic Plan/SDF Activities/Commendation from the World for Japan’s Contribution

COLUMN

(VOICE) Voice of SDF Personnel who Worked as Liaison Officer for Cooperation and Support Activities for the Indian Ocean351

4. Efforts to Support U.N. peacekeeping operations (PKO)352
Outline of International Peace Cooperation Law/United Nations Political Mission in Nepal (UNMIN)/International Peace Cooperation Activities in the Golan Heights/Dispatch of Self-Defense Officials to the U.N. Department of Peacekeeping Operations

COLUMN

(VOICE) Voice of SDF Personnel Working as a Member of the United Nations Disengagement Observer Force (UNDOF)357

5. International Disaster Relief Operations358
Outline of the Law Concerning the Dispatch of International Disaster-Relief Teams/International Disaster-Relief Operations by the SDF and the SDF’s Posture/International Disaster-Relief Activities by Japan after Earthquake in Central Java Island

COLUMN

(COMMENTARY) The Prime Minister Visits SDF Units Engaged in International Peace Cooperation Activities360

Section 2. Promotion of Security Dialogue and Defense Exchanges

1. Significance of Security Dialogue and Defense Exchanges362

2. Bilateral Defense Relations	363
Japan-Republic of Korea Defense Exchanges/Japan-Russia Defense Exchanges/Japan-China Defense Exchanges/Defense Exchanges with Australia/Defense Exchanges with U.K./Japan-India Defense Exchanges/Defense Exchanges with Southeast Asian Countries/Defense Exchanges with Other Countries	

COLUMN

(VOICE) Studying at the NATO Defense College	375
3. Multilateral Security Dialogue	376
Significance of Multilateral Security Dialogue/ASEAN Regional Forum (ARF)/Multilateral Security Dialogue Sponsored or Participated in by the Japan Defense Ministry and the SDF	
4. Multilateral Exercises	381
Significance of Multilateral Exercises in the Asia-Pacific Region/Efforts on multilateral Exercises in the Asia-Pacific Region	

Section 3. Efforts for Arms Control, Disarmament and Non-Proliferation (The preamble)

1. Efforts on Treaties related to Arms Control, Disarmament and Non-Proliferation of Weapons of Mass Destruction	384
Nuclear Weapons/Chemical Weapons/Biological Weapons/Delivery Means (Missiles)	
2. Efforts on Arms Control-Related Treaties on Certain Conventional Weapons	387
Relevant Treaties/Japan’s Efforts	
3. International Efforts for Non-Proliferation of Weapons of Mass Destruction and Others	388
Proliferation Security Initiative (PSI)/U.N. Security Council Resolution 1540 Concerning Non-Proliferation of Weapons of Mass Destruction	

Chapter 4 Citizens of Japan, the Ministry of Defense and the SDF

Section 1. Sustaining Defense Capabilities

1. Recruitment and Employment of Personnel in the Ministry of Defense and the SDF	396
Recruitment/Employment	

COLUMN

(VOICE) Voice of a Newcomer (GSDF Enlisted (Upper) Candidate): My Best Colleagues	400
(VOICE) Voice of a Newcomer (MSDF Trainee Officer)	400
(VOICE) Voice of a Newcomer (ASDF Student Pilot)	402
(VOICE) Voice of Reserve SDF Personnel: Having Participated in a Japan-U.S. Combined Command Post Exercise	404
2. Daily Education and Training	405
Education of SDF Regular Personnel/SDF Training	

COLUMN

(VOICE) Voice of an Instructor for the Ship Inspection Course (MSDF)	409
3. Working Conditions of Personnel, Measures on Personnel Matters, and Other Related Issues	411
The Panel to Examine Comprehensive Reform in the Personnel Field of the Defense Force/Efforts to Prevent Suicide among SDF Personnel/Commemorating Personnel Killed in the Line of Duty	

COLUMN

(COMMENTARY) Opening of a Ministry of Defense Day Care Center (Mishuku Garrison)	414
(Q&A) How is mental health care provided to personnel of the Ministry of Defense/the Self-Defense Forces?	414
4. Retirement and Outplacement of Personnel, and Related Issues	415
Retirement and Outplacement of Personnel/Regulations on Outplacement of Personnel after Retirement/ Reappointment System	

COLUMN

(COMMENTARY) The Prime Minister Attends the Memorial Service for SDF Personnel who Lost Their Lives on the Duty417

5. Enhancing Information and Communications Capabilities418
 Response to the Information Technology (IT) Revolution/Future Policy for Information and Communications (Action Plan)

6. Efforts for Efficient Acquisition of Defense Equipment419
 Promotion of Acquisition Transformation—the Reform Process and Outline of Various Efforts—Enhancement and Strengthening of the Defense Industry & Technological Bases

7. Enhancement of Technical Research & Development420
 Research & Development of the Technical Research & Development Institute (TRDI)/Strengthening Relations with the Commercial-off-the-Shelf (COTS) Technology Field

8. Preventing Information Leaks422
 Protection of Classified Information/Countermeasures for Information Leaks through the Internet/Occurrence of Case Regarding the MSDF Destroyer Shirane and Responses

Section 2. Interaction between the Ministry of Defense & the SDF, and the Local Community & Japanese Citizens

1. Cooperation from Local Public Organizations and Other Related Organizations with the SDF427
 Cooperation in Recruitment of SDF Regular Personnel and Support for Outplacement/Support of SDF Activities

COLUMN

(VOICE) Voice of an Administrative Official Working as an Interpreter and Coordinator428

2. Activities in Civic Life and Contributions to Society429

3. Harmony between Defense Facilities and the Local Community, and Environmental Conservation ...430
 Scale and Features of Defense Facilities/Resolving Defense Facility Issues, and Various Measures/Environmental Conservation

4. Public Relations Activities, Information Disclosure, and Related Activities435
 Various Public Relations Activities/Appropriate Operation of the Information Disclosure System and Personal Data Protection System/Appropriate Operation of the Whistle-Blower Protection System/Engagement in Policy Evaluation

Section 3. Gaining the Trust of Japanese Citizens

1. Actions Taken Against Collusive Bidding, and Similar Cases by the Defense Facilities Administration Agency438
 Report on Drastic Measures to Prevent Collusive Bidding, and Similar Cases by the Defense Facilities Administration Agency

2. Measures against Drug Abuse439

COLUMN

(VOICE) Voice of a Female SDF Member Working as a Base Security Guard440

Reference.....445